

Place, Race, and Chronic Disease:

Addressing the Roots of Health Inequities

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Geography and Health – the U.S. Context

• The "Geography of Opportunity" – the spaces and places where people live, work, study, pray, and play powerfully shape health and life opportunities.

 Spaces occupied by people of color tend to host a disproportionate cluster of health risks, and have a relative lack of health-enhancing resources.



The Role of Segregation



Myth: Racial segregation arises from the unintended consequences of economic forces

Federal, state, and local governments systematically imposed residential segregation with:

- undisguised racial zoning,
- public housing that purposefully segregated previously mixed communities,
- subsidies for builders to create whites-only suburbs,
- tax exemptions for institutions that enforced segregation, and
- support for violent resistance to African Americans in white neighborhoods.

NCRC - The Persistent Structure of Segregation and Economic Inequality (2019)

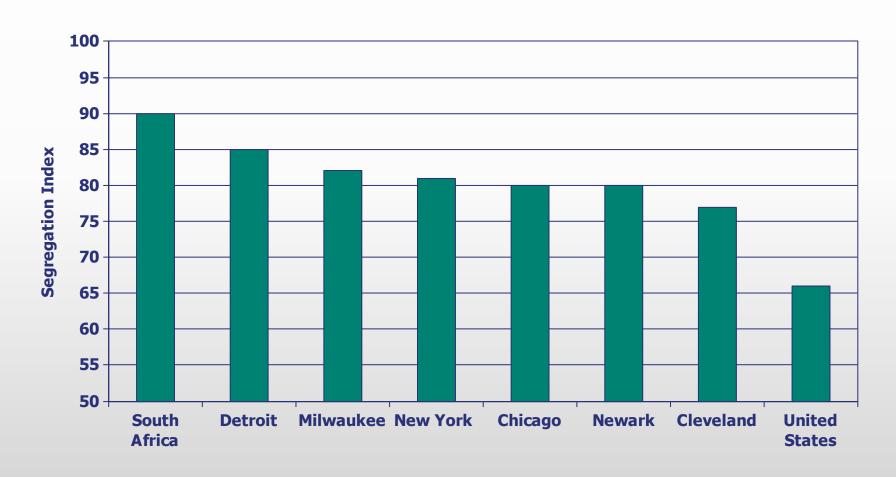
https://ncrc.org/holc/

- 3 out of 4 neighborhoods "redlined" on government maps 80 years ago continuing to struggle economically
- Nationally, nearly two-thirds of neighborhoods deemed "hazardous" in the 1930s are inhabited by mostly minority residents.
- Cities with more of these neighborhoods have significantly greater economic inequality.
- On the flip side, 91 percent of areas classified as "best" in the 1930s remain middle-to-upper-income today, and 85 percent of them are still predominantly white.



Racial Residential Segregation – Apartheidera South Africa (1991) and the US (2010)

Source: Frey 2011; Massey 2004; Iceland et al 2002





Negative Effects of Segregation on Health and Human Development

- Racial segregation *concentrates poverty* and excludes and isolates communities of color from the mainstream resources needed for success. Many people of color are more likely to reside in poorer neighborhoods regardless of income level.
- Segregation also *restricts socio-economic opportunity* by channeling non-whites into neighborhoods with poorer public schools, fewer employment opportunities, and smaller returns on real estate.
- African Americans are five times less likely than whites to live in census tracts with supermarkets, and are more likely to live in communities with a high percentage of fast-food outlets, liquor stores and convenience stores



Negative Effects of Segregation on Health and Human Development (cont'd)

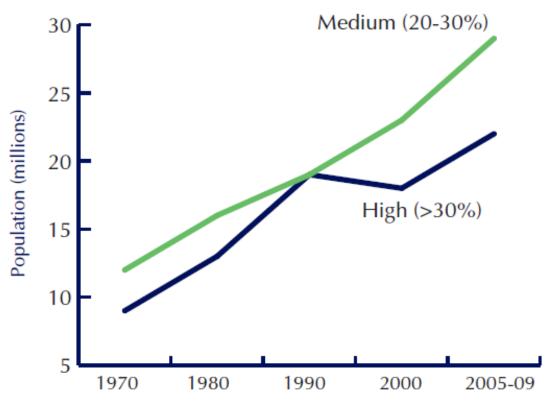
- Black and Latino neighborhoods also have *fewer parks and green spaces* than white neighborhoods, and *fewer safe places* to walk, jog, bike or play, including fewer gyms, recreational centers and swimming pools
- Low-income communities and communities of color are *more likely to be exposed* to environmental hazards. For example, in 2004 56% of residents in neighborhoods with commercial hazardous waste facilities were people of color even though they comprised less than 30% of the U.S. population.
- The "Poverty Tax:" Residents of poor communities *pay more for the exact same consumer products* than those in higher income neighborhoods— more for auto loans, furniture, appliances, bank fees, and even groceries.



Trends in Poverty Concentration



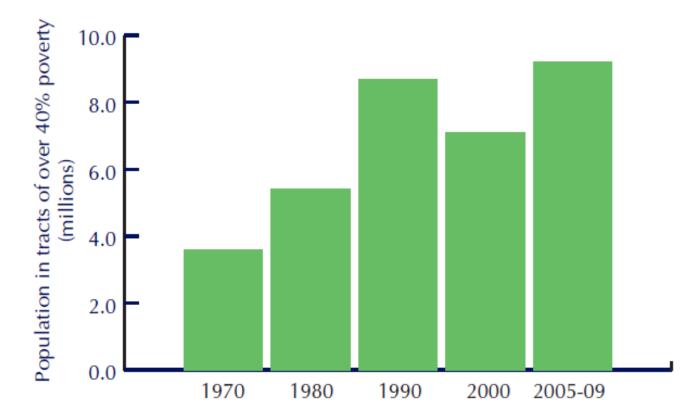
Steady rise in people in medium, highpoverty neighborhoods



Source: U.S. Census Bureau, Decennial Censuses of Population and Housing and American Communities Survey five-year estimates, based on authors' calculations.



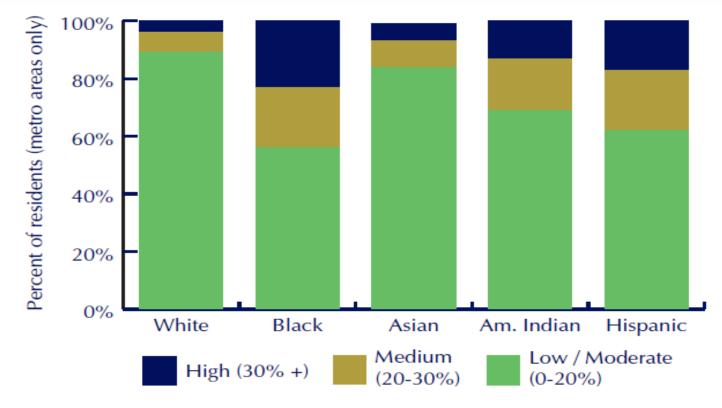
2000s: Population soars in extremepoverty neighborhoods



Source: U.S. Census Bureau, Decennial Censuses of Population and Housing and American Communities Survey five-year estimates, based on authors' calculations.



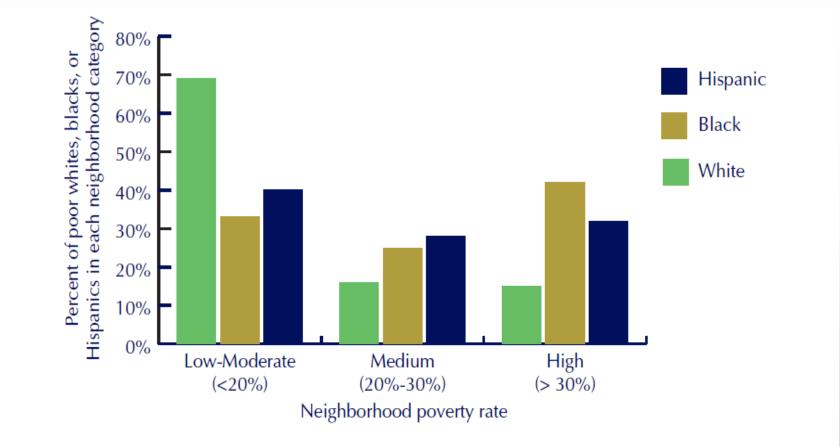
Blacks, Hispanics, Amer. Indians overconcentrated in high-poverty tracts

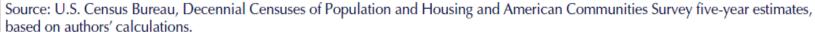


Source: U.S. Census Bureau, Decennial Censuses of Population and Housing and American Communities Survey five-year estimates, based on authors' calculations.



Poor blacks and Hispanics are more likely than poor whites to live in medium- and high-poverty tracts

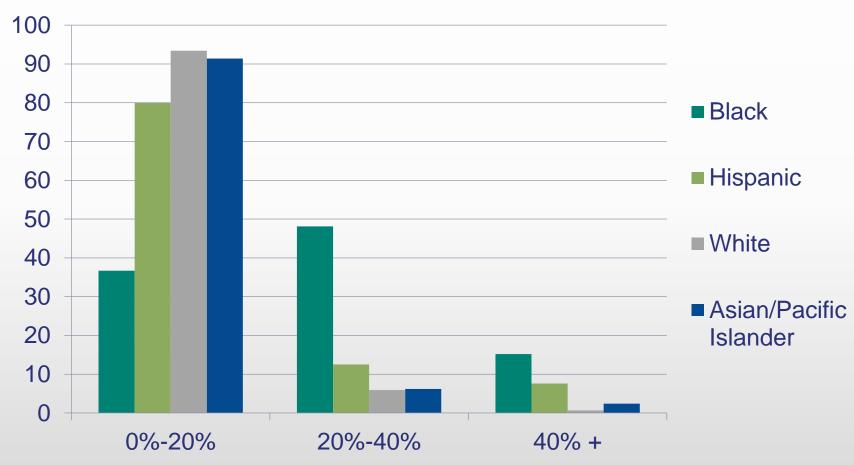






Metro Cleveland: Poverty Concentration of Neighborhoods of All Children

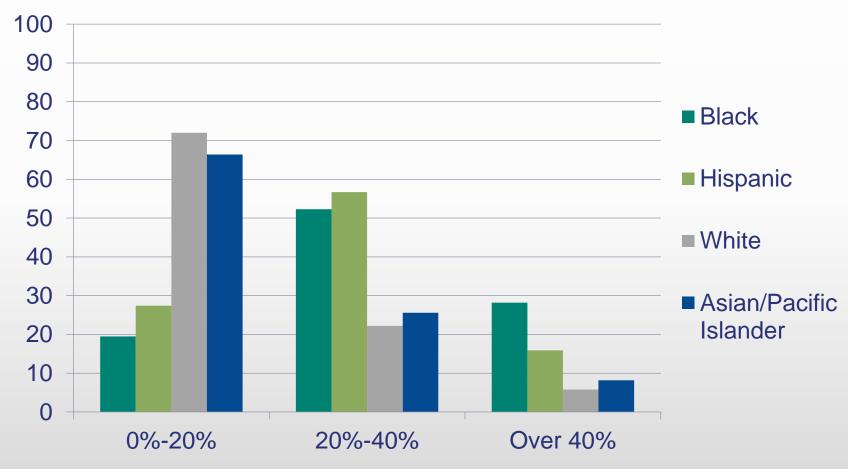
Source: Diversitydata.org, 2019





Metro Cleveland: Poverty Concentration of Neighborhoods of Poor Children

Source: Diversitydata.org, 2011







HISTORY MATTERS:

UNDERSTANDING THE ROLE OF POLICY, RACE AND REAL ESTATE IN TODAY'S GEOGRAPHY OF HEALTH EQUITY AND OPPORTUNITY IN CUYAHOGA COUNTY



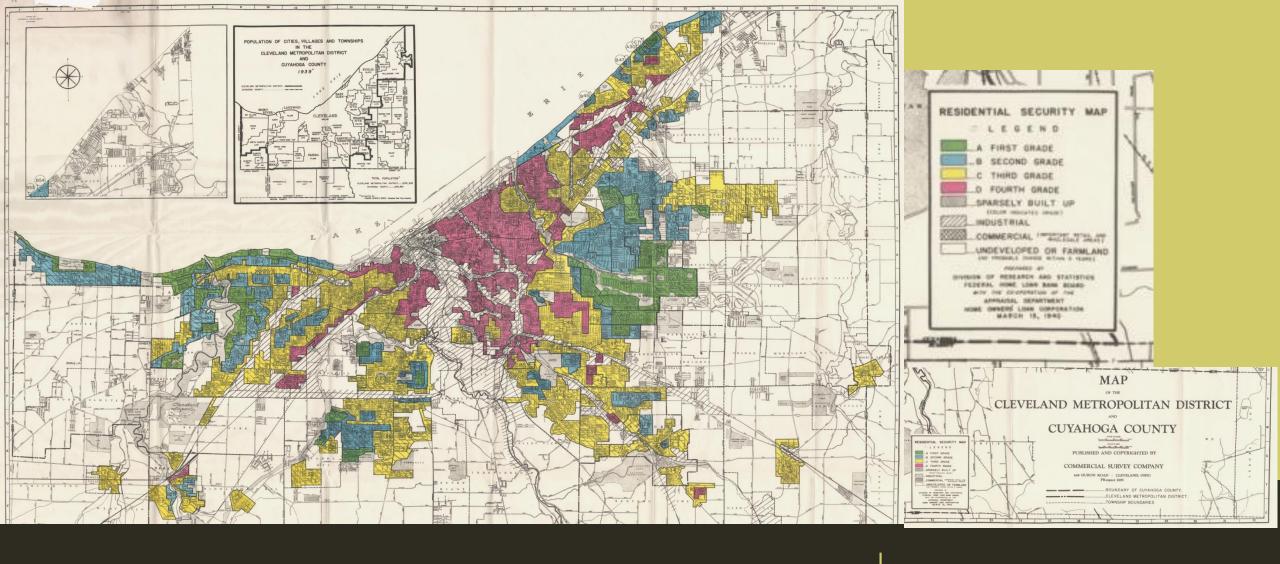
Presentation and Panel Discussion: The City Club of Cleveland February 18th 2015 – Cleveland, OH

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In Collaboration with PlaceMatters Cuyahoga County.





REDLINED: SANCTIONED DISINVESTMENT

Redlining, Race & Cleveland's Development

Science to Policy and Practice—What Does the Evidence Suggest?

 A focus on prevention, particularly on the conditions in which people live, work, play, and study

Multiple strategies across sectors

Sustained investment and a long-term policy agenda



Science to Policy and Practice—What Does the Evidence Suggest?

Place-based Strategies: Investments in Communities

 People-based Strategies: Investing in Early Childhood Education and Increasing Housing Mobility Options



Create Healthier Communities:

- Improve food and nutritional options through incentives for Farmer's Markers and grocery stores, and regulation of fast food and liquor stores
- Structure land use and zoning policy to reduce the concentration of health risks
- Institute Health Impact Assessments to determine the public health consequences of any new housing, transportation, labor, education policies

Improve the Physical Environment of Communities:

 Improve air quality (e.g., by relocating bus depots further from homes and schools)

 Expand the availability of open space (e.g., encourage exercise- and pedestrian-friendly communities)

 Address disproportionate environmental impacts (e.g., encourage Brownfields redevelopment)

Moving to Opportunity - HUD

- 10-year randomized control trial to test the effects of moving from high-poverty to low-poverty neighborhoods among low-income families
- Tenant-based rental assistance allows the recipient to choose modestly priced private housing in neighborhoods that can offer ample educational, employment, and social opportunities.
- However, many households receiving Section 8 rental assistance are confronted by an array of barriers--market conditions, discrimination, lack of information and/or transportation, among others--that force them to rent housing in neighborhoods of intense poverty.

Moving to Opportunity - HUD

MTO began in the 1990s among 4600 low-income families with children living in high-poverty public housing projects. Families who volunteered to participate in the program were randomly assigned to 3 groups:

- Experimental group received housing vouchers that could be used only in low-poverty areas, as well as counseling to help them find units there.
- A second group received vouchers that could be used anywhere but no counseling.
- A third (control) group did not receive vouchers but remained eligible for any other government assistance to which they otherwise would have been entitled.
- The demonstration was implemented by public housing authorities in Baltimore, Boston, Chicago, Los Angeles, and New York City.

Moving to Opportunity — Long-term Evaluation

- Parents in families who moved to low-poverty areas had lower rates of obesity and depression, and reported lower levels of stress.
- Lower-poverty neighborhood significantly improves college attendance rates and earnings for children who were young (below age 13) when their families moved.
- These **children** also live in low-poverty neighborhoods themselves as adults and are **less likely to become single parents**.
- The treatment effects are substantial: children whose families take up an experimental voucher to move to a lower-poverty area when they are less than 13 years old have an annual income that is \$3,477 (31%) higher on average relative to a mean of \$11,270 in the control group in their midtwenties.
- In contrast, the same moves have, if anything, negative long-term impacts on children who are more than 13 years old when their families move, perhaps because of disruption effects.

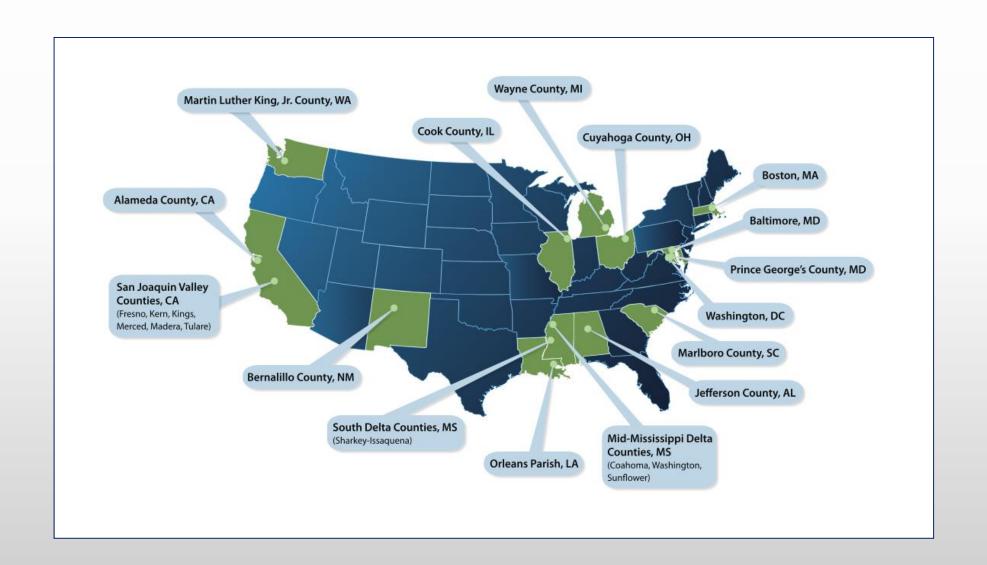
Moving to Opportunity – Considerations

- Housing mobility is NOT a panacea comprehensive strategies are needed to reduce stressful conditions in highpoverty neighborhoods
- Wholesale dislocation is NOT effective history demonstrates that too often low-income communities have been forcibly removed with detrimental consequences.
- People-based interventions such as housing mobility should be accompanied by place-based investments to stimulate economic activity and improve community conditions in under-resourced communities.

Affirmatively Furthering Fair Housing – U.S. Department of Housing and Urban Development (2015)

- Final AFFH rule requires all jurisdictions that receive HUD funds to go through a structured planning process every five years that explores the extent of racial and economic segregation.
- Examines disparities in access to opportunity in different neighborhoods.
- The process is accompanied by a robust community engagement process that includes stakeholders and advocates from a range of sectors.
- Leads to the development of concrete goals and strategies in the jurisdiction's Consolidated Plan and Public Housing Agency Plan

Collaboratives for Health Equity Initiative





Collaboratives for Health Equity – What's the Vision?

- Equitable social, economic, and environmental conditions to support good health for all, particularly communities of color
- Sustainable change in CHE communities that provide examples for other place-based efforts
- Improved national awareness of and support for action to improve conditions that shape health
- Significant reductions in health inequalities and improved health for all

Collaboratives for Health Equity – What's our Mission?

 Build the capacity of leaders in communities around the country to identify and address social, economic, and environmental conditions that shape health inequities

 Provide examples of innovative strategies for communities around the country

 Support a national health equity movement that seeks to ensure that everyone has an equal opportunity to live a healthy life



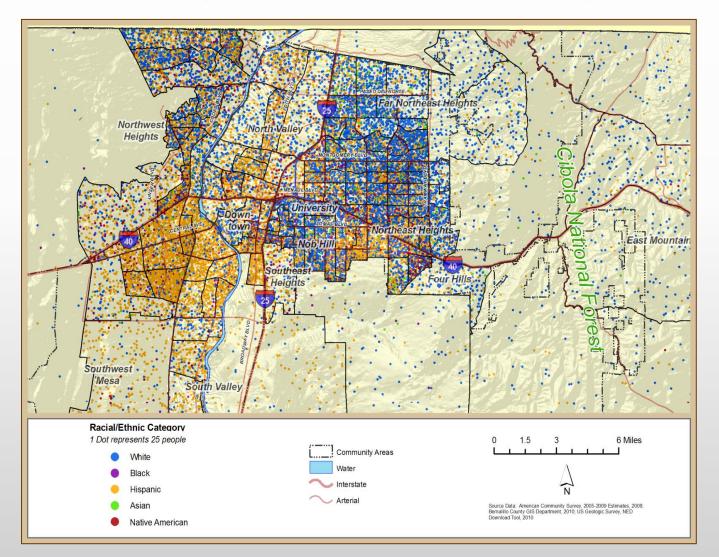
NCHE Support for CHE Teams

- Technical assistance to help teams build capacity and meet benchmarks (next slides) for progress toward advancing health equity
- Platform for teams to gain attention and support
- National community of practice, with opportunities for shared learning and peer training
- CHE brand and visibility at a national level
- Greater national attention to and action to address social determinants of health



Community Health Equity Reports (CHER) – Documenting Risks to Health-Bernalillo County

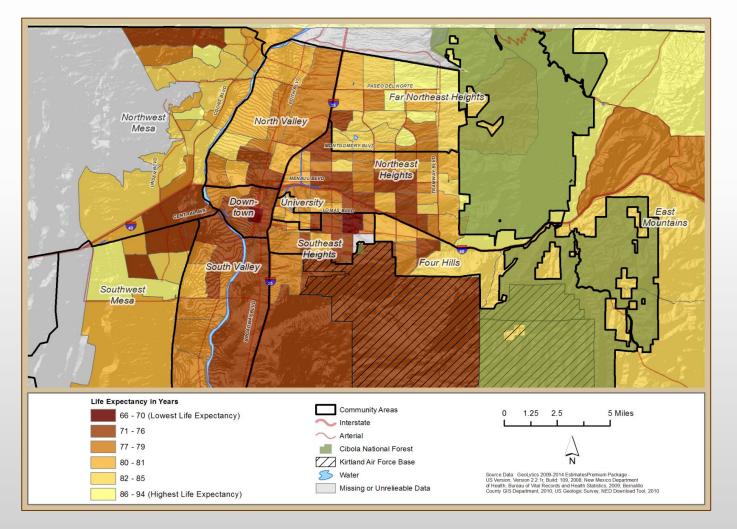
Racial/Ethnic Distribution by Census Tract, Bernalillo County (2005-2009)





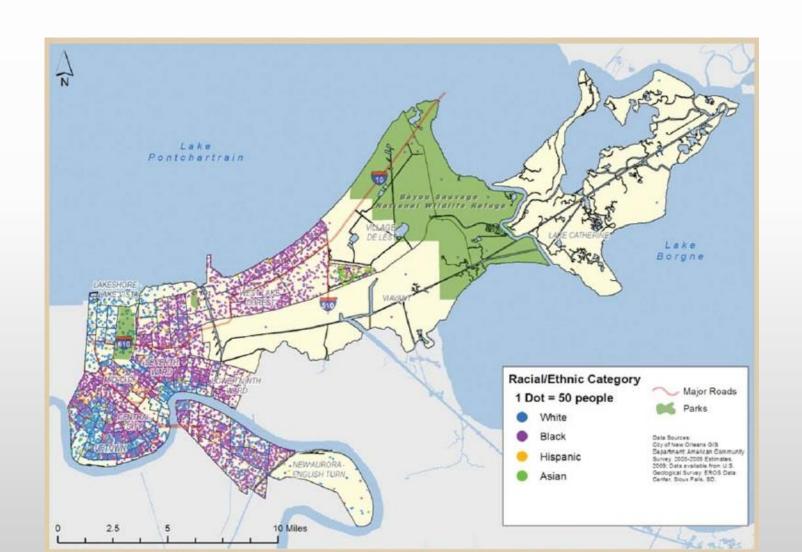
Community Health Equity Reports (CHER) – Documenting Risks to Health-Bernalillo County

Life Expectancy by Census Tract, Bernalillo County



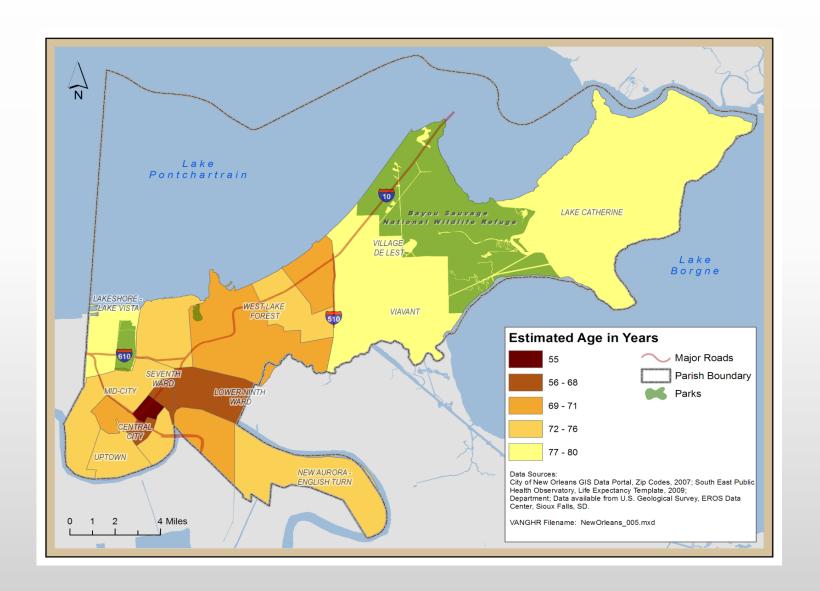


Racial and Ethnic Distribution of Orleans Parish Population, 2005-2009





Life Expectancy by Zip Code 2009-Orleans Parish





What Do We Need from Leaders in Health and Equity?

- Highly motivated
- Ready and open to learn
- Embrace complexity and risk-taking
- Work collaboratively across sectors and disciplines
- Are ready to take their leadership and influence to the next level
- Prioritize equity, diversity, and inclusion
- Be unafraid to tackle difficult issues, like structural and institutional racism

Culture of Health Leaders Program

- Three year advanced leadership development program
- Formal leadership training
- Professional coaching
- Evidence-based work that changes the conditions in organizations and communities
- Network and collaborate within and across sectors
- Grounded in equity and social justice

Program Competencies

| Mastery of Self | Mastery of Relationships | Mastery of Environment | Mastery of Change |
|--|--|---|-----------------------------------|
| Self-management; Self-insight, Self- development | Building Collaborative Relationships | Acts Systematically | Influencing, Leadership, Power |
| Handles Disequilibrium | Values Diversity | Getting Information, Making Sense of It; Problem Identification | Change Management |
| Learns Through Others | Brings out the Best in People | Sound Judgment | Communicates |
| Interpersonal Savvy | Managing Conflict Negotiation | Demonstrates Vision | Risk Taking; Innovation |

"Anti-racism is . . . a collective healing, without which our nation will remain painfully and inequitably divided, corroding opportunity, spirits, and bodies alike."

Dr. Mary Bassett: We Must 'Name Racism' As A Cause of Poor Health Racism is messy. But acknowledging its effects is a key part of improving public health. 02/08/2017